300 W. Adams Street • Suite 200 • Chicago, Illinois 60606 • (312) 793-8550

## **MINUTES**

# ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY BUDGET COMMITTEE MEETING

March 12, at 10:00 a.m. 300 West Adams, Suite 200 Large Conference Room Chicago, Illinois 60606

# **Call to Order and Roll Call**

Vice Chair Paula Wolff called the meeting to order at 10:01 a.m. Acting General Counsel Murphy called the roll.

Meeting attendance was as follows:

<b>Budget Committee Member Attendance</b>	Present	Telephone	Absent
Peter Kocerka for Cook Co. Public Defender Amy	X		
Campanelli	Λ		
Amanda Gallegos for Cook Co. Sheriff Tom Dart	X		
Nicole Kramer for Cook County State's Attorney Kimberly	X		
Foxx	Λ		
John Carroll for Attorney General Kwame Raoul	X		
Yvette Loizon for Illinois State Police Director Brendan			X
Kelly			Λ
Carmen Terrones	X		
Paula Wolff	X		
Other Authority Member Attendance	Present	Telephone	Absent
Kendall County Sheriff Dwight Baird			X
McLean Co. Public Defender Carla Barnes	X		
Frank Lindbloom for Chicago Police Department Interim			X
Superintendent Charlie Beck			Λ
Patricia McCreary for Cook County Circuit Court Clerk		X	
Dorothy Brown		Λ	
State Appellate Defenders Office Director James Chadd			X
St. Clair Co. Circuit Court Clerk Kahalah Clay		X	
State's Attorney's Appellate Prosecutor's Office Director			X
Patrick Delfino (ICJIA Chair)			Λ
Illinois Dept. of Public Health Director Dr. Ngozi Ezike			X

Illinois Law Enforcement Training and Standards Board Director Brent Fischer		X
Illinois Department of Corrections Acting Director Rob		$\mathbf{v}$
Jeffreys		X
Effingham County State's Attorney Bryan Kibler		X
Loyola CJRPP Director David Olson	X	
Metra Chief of Police Joseph Perez		X
Rebecca Janowitz for Cook County Board President Toni	***	
Preckwinkle	X	
SPAC Director Kathryn Saltmarsh		X
ICADV Executive Director Vickie Smith		X
Jassen Storkosch for Illinois Department of Children and		X
Family Services Director Marc Smith		Λ
Jennifer Vollen-Katz	X	

Vice Chair Wolff appointed Dr. Olson and Ms. Barnes to the Budget Committee for the duration of this meeting for the purpose of attaining quorum.

#### Also in attendance were:

ICJIA Program Supervisor Shai Hoffman

Rick Krause, Illinois Department of Corrections

ICJIA Federal & State Grant Unit Administrative Assistant Jude Lemrow

ICJIA Acting General Counsel and Chief of Staff Robin Murphy

Tracie Newton, Illinois State Police (via teleconference)

ICJIA Program Supervisor Mary Ratliff (via teleconference)

ICJIA Program Supervisor Ron Reichgelt

ICJIA Acting Executive Director Jason Stamps

ICJIA Federal & State Grants Unit Associate Director Greg Stevens

ICJIA VOCA Planning & Program Review Specialist Jason Wynkoop

Other Authority staff members and guests

## **Executive Director's Remarks**

Mr. Stamps introduced Carmen Terrones as a new ICJIA Board and Budget Committee Member. Ms. Terrones provided details about her professional background.

Mr. Stamps said that this Budget Committee meeting was critical to allowing ICJIA to maintain its busy and complicated timeline as much future activity is contingent on items on the agenda.

## 1. Minutes of the January 16, Budget Committee Meeting

Dr. Olson said that the minutes incorrectly identified him as having seconded the motion to approve Item #7, Violence Prevention and Street Intervention Programs. After a brief

discussion, it was determined that Mr. Kocerka actually provided the second to the motion.

**Motion:** Dr. Olson moved to approve the minutes of the January 16, 2020, Budget Committee Meeting with the edit he requested. Ms. Barnes seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

## 2. Improving Criminal Justice Responses

#### Recommended Designation Increase

Ms. Ratliff said at January 16, 2020, Budget Committee meeting, the committee designated \$9,677 in FFY19 Improving Criminal Justice Responses (ICJR) funds to the Illinois Coalition Against Domestic Violence Improving Criminal Justice Responses program. She said the designation would support the Illinois Family Violence Coordinating Council (IFVCC) 2020 Spring Training. She said staff recommended increasing the designation by \$2,984 for a revised designation total of \$12,661. The increase would provide funding for hotel accommodations at the training, she said.

**Motion:** Ms. Kramer moved to approve the recommended ICJR designations. Mr. Kocerka seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

Mr. Stevens then requested that the Budget Committee address Agenda Item #4, the Sex Offender Registration and Notification Act.

## 4. FFY19 Sex Offender Registration and Notification Act Plan Introduction

Mr. Stevens said that Illinois is subject to a 10% penalty on its Justice Assistance Grants award if it is not compliant with the federal Sex Offender Registration and Notification Act (SORNA). Because Illinois is not SORNA-compliant, the U.S. Bureau of Justice Assistance (BJA) allows Illinois to use that 10% to support efforts to become compliant. The issues around Illinois's non-compliance are legislative, such as the distance that Illinois allows offenders to be from schools; there are differences in what SORNA requires and what Illinois law requires.

Mr. Hoffman said staff recommended designating \$252,569 in FFY19 SORNA funds to the Illinois State Police to meet SORNA guidelines for document retention and document sharing. This improvement includes upgrading the Electronic Filing System and other software, hiring two contractual employees, and supporting overtime costs for current staff to fulfill out-of-state jurisdiction requests and updating the SORNA portal.

Ms. Newton said funds would be used to upgrade equipment and pay for contractual workers to manage the inflow of information from over 1,200 Illinois jurisdictions to the ISP's sex offender data repository.

**Motion:** Dr. Olson moved to approve the recommended FFY19 SORNA designations. Ms. Barnes seconded the motion.

**Vote:** The motion passed by voice vote. Ms. Wolff voted *no*.

# 3. Notices of Funding Opportunity and FFY17 and FFY18 Justice Assistance Grants Plan Adjustments

# **Designation Reductions**

Mr. Stevens described \$39,438 in FFY17 Justice Assistance Grants (JAG) funds recently returned to ICJIA. These funds remained at the ends of their program periods of performance. The Budget Committee acted to make those funds available for future use.

#### Notices of Funding Opportunity

Comprehensive Law Enforcement Response to Drugs Notice of Funding Opportunity

Mr. Stevens said that per the JAG Notice of Funding Opportunity (NOFO) timeline and implementation schedule approved at the October 17, 2019, Budget Committee meeting, ICJIA would issue a competitive notice of funding opportunity funds to support the Comprehensive Law Enforcement Response to Drugs Program. He noted the initiative fell within the JAG Strategic Plan 2019-2024 to achieve the goal of reducing substance misuse and availability in Illinois communities. He explained the Comprehensive Response to Drugs program seeks to increase public safety and reduce the large social and economic cost of drug use through specialized enforcement and prosecution of drug traffickers and the use of treatment over incarceration for low-level offenders. He said staff recommended setting aside \$3.5 million in JAG funds to issue a NOFO in the second quarter of 2020 for the Comprehensive Law Enforcement Response to Drugs Program. He said designation recommendations would be presented at a future Budget Committee meeting. The target date for the start of these programs is October 1, 2020, he said.

National Incident Based Reporting System Compliance Notice of Funding Opportunity

Mr. Stevens said that per the JAG NOFO timeline and implementation schedule approved at the October 17, 2019, Budget Committee meeting, ICJIA would issue a competitive notice of funding opportunity for National Incident Based Reporting System (NIBRS) Compliance funds. He said the initiative fell within the JAG Strategic Plan 2019-2024 to achieve the goal of moving the state toward NIBRS compliance and more reliable and useful data. He said BJA requires ICJIA to dedicate 3% of its JAG award to achieving full compliance with NIBRS data submission requirements. He said staff recommended

setting aside \$100,000 in JAG funds to issue a NOFO in the first quarter of 2021 to the NIBRS Compliance Program. Designation recommendations resulting from this funding opportunity would be presented at a future Budget Committee meeting, he said.

#### Recommended Designations

Mr. Stevens said that in the first quarter of 2018, ICJIA issued a competitive NOFO for court operational effectiveness. The NOFO was open to the nine court, public defense, and prosecution programs operating with ICJIA-administered JAG funds, he explained. He noted applicants were required to demonstrate effectiveness of and the ongoing need for their programs. Five programs were selected for FFY17 and FFY18 funding to support court operational effectiveness, he said. The final 12-month designations to support these programs included:

Agency	FFY17	FFY18
Cook County Community Justice Centers		\$225,000
Cook County Defense DNA & Digital Evidence		\$28,137
Cook County Defense Mitigation Program	\$133,514	
Cook County Human Trafficking		\$124,350
Winnebago Youth Court		\$74,878
Total:	\$133,514	\$452,365

Ms. Kramer asked if there was a plan to spend the FFY16 JAG funds identified in the Summary of Available Funds on Page 3 of the memo.

Mr. Stevens said that due to time constraints related to Grant Accountability and Transparency Act (GATA) requirements, staff would not have time to properly distribute the funds via a competitive process. He said staff expected the BJA to grant a one-year extension to the FFY17 award, allowing those funds to be expended through September 30, 2021.

A discussion ensued around strategies to distribute anticipated returned funds so that in the future ICJIA does not allow so much of a federal award to lapse. Mr. Stevens said that this issue has been raised with the Grant Accountability and Transparency Unit.

**Motion:** Ms. Kramer moved to approve the recommended FFY17 JAG designation reductions. Mr. Kocerka seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

**Motion:** Dr. Olson moved to approve the recommended JAG NOFO set-asides. Ms. Barnes seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

**Motion:** Ms. Barnes moved to approve the recommended FFY17 and FFY18 JAG designations. Dr. Olson seconded the motion.

**Vote:** The motion passed by unanimous voice vote, with recusals by Mr. Kocerka due to his involvement with the Cook County Public Defender's Office and Ms. Kramer due to her involvement with the Cook County State's Attorney's Office.

# 5. FFY16 and FFY18 Victims of Crime Act Plan Adjustments

## **Designation Reduction**

Mr. Reichgelt explained the Franklin County State's Attorney's Office recently returned to ICJIA \$1,993 in FFY16 Victims of Crime act (VOCA) funds from its Court-Appointed Special Advocate program. He said the funds were left over because less was expended on personnel than had been expected. He said FFY16 funds had expired and would be returned to the federal government.

# Notice of Funding Opportunity

Mr. Reichgelt said staff recommended designating up to \$12 million in available FFY18 VOCA funds to issue a NOFO in the third quarter of 2020 for services that address multiple types of victimization. He said designation recommendations resulting from the funding opportunity would be presented at the October 15, 2020, Budget Committee meeting.

He explained the funding opportunity would support programs and services that can respond to victimization that occurs in any setting across a variety of crime types and includes a focus on addressing community violence and the impact of trauma related to crime victimization.

A discussion ensued around providing outreach to notify potentially interested parties about available funding opportunities and around GATA requirements and processes and how to best convey them to potential grantees.

# <u>Victims of Crime Act Supplemental Memorandum</u>

#### Notice of Funding Opportunity

Mr. Reichgelt said staff recommended designating up to \$4.5 million in available FFY18 VOCA funds to issue a notice of funding opportunity in the second quarter of 2020 for Trauma Recovery Centers (TRC). He explained the purpose of the TRC Program was to support comprehensive direct services for historically underserved or marginalized victims of violent crime and their families with the TRC model.

Mr. Reichgelt said the TRC model addresses both the psychological and tangible needs of violent crime victims and their families, particularly those in underserved groups, through

coordinated and comprehensive clinical case management, including outreach and services and the provision of trauma-informed, evidence-based mental health services.

**Motion:** Ms. Kramer moved to approve the recommended FFY16 VOCA designation reduction. Ms. Barnes seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

**Motion:** Dr. Olson moved to approve the recommended \$12 million FFY18 VOCA NOFO set-aside for multi-victimization programs. Mr. Kocerka seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

**Motion:** Ms. Kramer moved to approve the recommended \$4.5 million FFY18 VOCA NOFO set-aside for TRC programs. Ms. Barnes seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

## **6. State Programs**

## A. Trauma Centers

## Notice of Funding Opportunity

Mr. Wynkoop said staff anticipated that the SFY21 state budget would reflect the governor's priority of funding efforts to address trauma in underserved communities. He said releasing a NOFO before the state budget is passed would allow for more efficient administration of funds. He said ICJIA planned to release one or more NOFOs in Spring 2020 to support TRCs and complete the competitive selection process by the time SFY21 begins on July 1, 2020.

**Motion:** Mr. Carroll moved to approve the recommended anticipatory SFY21 Trauma Centers NOFO for TRC programs. Ms. Kramer seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

# Trauma Centers Supplemental Memorandum

#### New Designations

Mr. Wynkoop said community-based centers for trauma survivors provide an array of colocated services designed to meet the diverse needs of trauma survivors. He said SFY20 Community-Based Centers for Trauma Survivors NOFO designations would support community planning processes to develop such centers. He said pursuant to the notice of funding opportunity competitive selection process, staff recommended designating SFY20 Trauma Centers funds to the following entities:

Entity	<b>Recommended Amount</b>
Acclivus	\$76,731
Bella Ease	\$40,000
Bright Star Community Outreach	\$80,000
Brighton Park Neighborhood Council	\$76,266
DeKalb County Youth Service Bureau, Inc.	\$79,057
Duane Dean Behavioral Health Center	\$80,000
Eldorado Unit School District #4	\$72,605
Girls in the Game	\$50,940
I AM ABLE	\$79,941
Rincon Family Services	\$80,000
Total	\$715,540

**Motion:** Ms. Barnes moved to approve the recommended SFY20 Trauma Center designations for TRC programs described in the Supplemental Memorandum. Dr. Olson seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

## B. Violence Prevention and Street Intervention Designations

Mr. Hoffman said ICJIA implemented a three-pronged approach to developing and supporting Violence Prevention and Street Intervention Programs (VPSIP) throughout the state in SFY20. First, he explained, a NOFO process was completed selecting Metropolitan Family Services as a lead entity to organize and pass through funds to street intervention programs in Chicago, expanding ICJIA's support for these programs. He said ICJIA then released a NOFO to both bolster existing violence prevention programs throughout the state and provide the foundation for new programs wherever they are needed. Most recently, he said ICJIA released a third NOFO to expand and enhance existing street intervention programs outside of the City of Chicago.

## **Recommended Designations**

Mr. Hoffman described two recommended VPSIP designations: a maximum of \$75,000 in SFY20 funds to Roseland CeaseFire to support enhancement/expansion of its current street intervention program and a maximum of \$200,000 in SFY20 funds to Teens Against Killing Everywhere to support violence prevention planning.

**Motion:** Mr. Kocerka moved to approve the recommended SFY20 VPSIP designations. Ms. Barnes seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

#### C. Restore, Reinvest, and Renew (R3) Program

Mr. Stevens provided a synopsis of the Restore, Reinvest, and Renew (R3) Program. He said the Illinois Cannabis Regulation and Tax Act was signed into law on June 25, 2019, establishing the R3 Program. He explained the Act states all moneys collected shall be deposited in the Cannabis Regulation Fund, consisting of taxes, license fees, and other fees, and after recoupment of administrative costs by state and local agencies, 25% of the remainder shall be transferred to ICJIA for the R3 program. He said ICJIA, in coordination with the Justice, Equity, and Opportunity Initiative of the Office of the Illinois Lieutenant Governor, was tasked with identifying eligible R3 areas. To determine eligibility, he explained ICJIA conducted a data analysis of areas defined by historically recognized boundaries to identify Illinois communities that could be considered high need; communities that have been subject to the impacts of economic disinvestment, violence, and the historical overuse of criminal justice responses to community and individual needs. He said the Act states grant funds shall be awarded by ICJIA in coordination with the R3 board. He noted the grants would be used to address economic development, violence prevention services, reentry services, youth development, and civil legal aid.

# **Notices of Funding Opportunity**

#### R3 Assessment and Planning

Mr. Stevens said that the R3 Assessment and Planning project seeks to fund applicants to undertake a systematic assessment of the need for services within R3 zones to address economic disinvestment, violence, and the impact of the war on drugs and to improve community wellness and social determinants of health. He said the assessment would result in the identification of strategies to address one or more R3 program priorities within the R3 zones. He said staff recommended setting aside \$3.15 million in SFY21 R3 funds for an Assessment and Planning NOFO and that the funds would be distributed across the identified R3 zones subject to availability of funds in the Cannabis Regulation Fund.

#### Service Delivery

Mr. Stevens said the R3 Service Delivery project seeks to support services within designated R3 zones that address economic disinvestment, violence, and the impact of the war on drugs and improve community wellness and social determinants of health. He said the services must focus broadly on the five program priorities identified by The Cannabis Regulation and Tax Act; civil legal aid, economic development, reentry, violence prevention, and youth development.

Mr. Stevens said staff recommended setting aside \$28.35 million in SFY21 R3 funds for a Service Delivery programs NOFO and that the funds would be distributed across the identified R3 zones subject to availability of funds in the Cannabis Regulation Fund.

Mr. Stevens said designations resulting from these funding opportunities would be presented for approval at a future R3 board and ICJIA Budget Committee meeting. He added grants would only be executed as the funding becomes available in the Cannabis Regulation Fund.

**Motion:** Ms. Barnes moved to approve the recommended SFY21 R3 fund set-asides for assessment and planning and for service delivery. Ms. Kramer seconded the motion.

**Vote:** The motion passed by unanimous voice vote.

# **Public Comment**

None.

## **Old Business**

None.

## **New Business**

None.

# <u>Adjourn</u>

**Motion:** Ms. Kramer moved to adjourn the meeting. Mr. Kocerka seconded the motion. The motion passed by unanimous voice vote. The meeting was adjourned at 11:38 a.m.